



Harvey County, Kansas Emergency Operations Plan

ESF 14 - Long Term Community Recovery

Coordinating Agency:

Harvey County Emergency Management

Primary Agency:

Harvey County Administration

Support Agencies:

American Red Cross
City of Burrton
City of Halstead
City of Hesston
City of North Newton
City of Newton
City of Sedgwick
City of Walton
Community Chaplain Response Team
Harvey County Appraiser
Harvey County Health Department
Harvey County Planning and Zoning/Environmental
Harvey County Road and Bridge
Harvey County Sheriff's Office/Detention Center
Harvey County Treasurer/Driver's License
Kansas Division of Emergency Management
Prairie View Mental Health
The Salvation Army
United Way of the Plains

I. Purpose and Scope

1.1 Purpose

The purpose of ESF 14 is to support the coordination of cross-sector operations, including stabilization of key supply chains and community lifelines, among infrastructure owners and operators, businesses, and their government partners.

1.2 Scope

This annex identifies the key policies, concepts of operations, roles and responsibilities, and capabilities associated with assessment, analysis, situational awareness, and operational coordination in Harvey County.

Specific operating procedures and protocols are addressed in documents maintained by the participating organizations. ESF-14 Long Term Community Recovery applies to all individuals and organizations that may be involved in assessment and recovery activities.

For the purpose of this annex, the following items are defined as:

Disaster Assessments: The process of collecting, analyzing, and reporting information about the overall impact and damage caused by a disaster. The mission of the disaster assessment function is to provide timely and accurate decision-making information for disaster response and recovery operations.

There are several types of disaster damage assessments that may be completed after emergency events.

- **Rapid Damage Assessments:** A rapid damage assessment is a quick evaluation of what has happened to help prioritize response activities, allocate resources, and determine the need for outside assistance. As part of the rapid damage assessment, the status of lifelines, facilities and structures will be assessed. Harvey County Appraisers Office will be the responsible agency to conduct the assessment. This information is necessary to support requests for future planning, response and recovery programs offered at the state and federal levels.
- **Detailed Damage Assessments:** After the rapid damage assessment, the disaster assessment process evolves into a more detailed and continued evaluation of the impacts of the disaster. The detailed damage assessment is needed to document the magnitude of public and private damage for planning recovery activities and to justify the need for State and Federal assistance. A detailed damage assessment is also necessary to meet the information needs of the public, elected officials and the media

Recovery: Recovery consists of the activities that continue beyond the response phase to restore critical community functions and manage reconstruction. The main goal of the recovery process is to meet the needs of those affected by disaster. This annex outlines

the framework of the recovery process and highlights the types of recovery assistance that may be available. Elements involved in recovery include:

- Mitigation analysis and program implementation in rebuilding
- Economic assessment and restoration
- Environmental assessment and restoration
- Community recovery operations
- Coordination with the private sector
- Coordination with State and Federal agencies providing assistance

II. Concept of Operations

This section provides a narrative description summarizing the Concept of Operations for the following ESF 14 activities: 1) Command, Control, and Notification, 2) Damage Assessments, 3) Environmental Assessment and 4) Other Needs Considerations.

2.1 Command, Control, and Notification

When the Emergency Management Director is notified of an event that requires the activation of the EOC, the Emergency Management Director (or their designee), in consultation with the County Administrator will determine which Emergency Support Functions are required for activation in support of emergency operations.

The Coordinating Agency for ESF 14 is Harvey County Emergency Management. A representative will report to the EOC for all incidents involving ESF 14 activation in Harvey County.

Once activated, the ESF 14 Coordinating Agency is responsible for contacting primary and support agencies with liaison roles as well as providing briefings and direction for initiation of assessment, recovery and mitigation in support of emergency operations.

Depending on the complexity or severity of the event, the Emergency Management Director, or designee, may advise the County Administrator that the need exists to declare a local emergency. For more information on a declaration of a local emergency, see the ESF 5 Annex.

Harvey County Emergency Management will maintain liaison roles with the Kansas Division of Emergency Management as well as adjacent county long-term community recovery officials.

The ESF 14 Coordinating Agency will manage the collection, processing, and dissemination of ESF14-related information to and from the EOC.

2.2 Damage Assessments

The Harvey County Appraiser's Office will coordinate all damage assessments for Harvey County. The County is responsible for performing a county-wide damage assessment and providing this information to the KDEM, through the EOC, within the first few hours of the onset of disaster. The County assessments will reflect information from city assessments and additional information provided by response organizations, ESF Teams, the public and the media.

Both rapid and detailed assessments include damage to residences, businesses and public damage (i.e., damage to infrastructure, including, but not limited to, roads, bridges, utilities, government facilities and private not for profit entities).

Harvey County will work closely with Kansas Division of Emergency Management (KDEM) throughout the damage assessment process. Damage Assessment Teams and the Emergency Operations Center (EOC) will use disaster assessment forms consistent with those developed by KDEM to ensure a standard reporting method is used and that all damage assessment activities are conducted in accordance with State and Federal requirements. A standard damage assessment form can be found within the Harvey County Rapid Damage Assessment Handbook.

In many situations, the American Red Cross (ARC) will also conduct damage assessments to determine the immediate needs of people affected by the disaster. Harvey County will work closely with the ARC to share damage assessment information. Depending on the event, the ARC and members of the private sector may partner with the County to conduct joint damage assessments.

2.2.1 Rapid Damage Assessments

Rapid Damage Assessments are a quick evaluation of the location and damage that is used to help prioritize response activities, allocate resources and determine the need for outside assistance. The purpose of the Rapid Damage Assessment is not to estimate the dollar value of the damage, but to assess the nature, magnitude and scope of the event so that the decision makers can assign the appropriate priorities to their response and request outside resources that are the most beneficial and most needed. In many cases, a rapid damage assessment will be completed within a few hours of the incident, although it could take up to 48 hours depending upon the magnitude of the disaster. As part of the rapid damage assessment, the status of lifelines, facilities and structures will be assessed. Harvey County Appraisers Office will be the responsible agency to conduct the assessment. This information is necessary to support requests for future planning, response and recovery programs offered at the state and federal levels.

The initial rapid damage assessment generally begins during the event (such as a flood) or immediately following (such as a tornado) and continues until the EOC has developed a good picture of the types and magnitude of damage. The Rapid Damage Assessment information collected will allow both Incident Command and the EOC to:

- Make informed operational decisions regarding public safety.
- Set response priorities.
- Allocate resources and personnel to the areas of greatest need.
- Identify trends, issues and potential problem areas.
- Plan for ongoing operations.

In most cases, initial assessment information will come from first responders already in the field. If the situation dictates, additional personnel may be deployed specifically to conduct damage assessments and to report information to the EOC as quickly as possible.

2.2.2 Detailed Damage Assessments

Detailed Damage Assessments evolve into a more detailed and continued evaluation of the impacts of the disaster. Detailed disaster assessments will generally, but not always, begin following the completion of response activities to protect life and property or will be completed as additional disaster assessment information becomes available. Depending on the magnitude of the disaster, a detailed damage assessment could last for days or even weeks. The detailed damage assessment is needed to document the magnitude of public and private damage for planning recovery activities and to justify the need for State and Federal assistance. A detailed damage assessment is also necessary to meet the information needs of the public, elected officials and the media.

During detailed damage assessments, emphasis will be placed on collecting and organizing information in a manner that will allow Incident Command and the EOC to:

- Evaluate the overall total scope, magnitude and impact of the incident
- Prioritize recovery activities
- Plan for ongoing recovery and restoration activities
- Project the total costs of long-term recovery
- Document the need for supplemental assistance

Detailed damage assessments will generally begin following the completion of response activities to protect life and property. A detailed damage assessment could last for days or even weeks.

The EOC will decide when the situation warrants a detailed damage assessment.

A detailed damage assessment is needed to document the magnitude of public and private damage for planning recovery activities and to justify the need for State and Federal assistance. A detailed damage assessment is also necessary to meet the information needs of the public, elected officials and the media.

Two general categories of detailed damage assessments could be conducted as follows:

Private Property Damage Assessments to document the extent of damage to individuals, families and business.

Private property damage assessment teams will be comprised of, but not limited to, County appraiser personnel, code enforcement officers, building inspectors, volunteer agency representatives, insurance adjustors and others familiar with the affected areas possessing the knowledge and skills to document the damage incurred by individuals, families and businesses.

The number of private property damage assessment teams and team members required will be based on the scope and magnitude of the damage. When requested, Kansas Division of Emergency Management (KDEM) representatives will accompany and assist with the private property damage assessment process.

In addition to documenting the locations and extent of damage, the private property damage assessment teams should attempt to determine the socio-economic impact of the disaster on the affected community. For example, the loss of a major business or industry that creates a temporary unemployment situation.

Public Property Damage Assessments to document the extent of damage to public facilities, roads, bridges, utilities and other publicly owned structures.

Public property damage assessment teams should be comprised of individuals with construction estimating skills who are familiar with determining damage to public buildings, roads, bridges and other infrastructure.

The number of public property damage assessment teams and team members required will be based on the scope and magnitude of the damage. When requested, KDEM representatives will accompany and assist with the public property damage assessment process.

Public property damage assessment team leaders will be assigned based on the type of damage to be assessed. Depending on the type of disaster, teams will be organized by expertise to document damage. For example, a team of engineers may be needed to document damage to bridges, while a team of foresters may be need to document damage to trees and recreation areas.

Both private property and public property damage assessment teams will collect detailed information and document it on the forms included in the Harvey County Rapid Damage Assessment Handbook. To the extent possible, photographs and video will be taken to provide documentation and historical references.

A team of engineers and architects may be needed to assess the structural integrity of buildings, to confirm initial damage assessments and to determine the best course of action for repairs, demolition and/or rebuilding strategies.

2.3 Environmental Assessment

Many emergencies/disasters may have environmental impacts that will require an assessment. In identifying long-term environmental restoration issues, a working group will be established comprised of the appropriate local, state, and federal agencies based on the environmental issue. This working group will provide strategies for long-term recovery efforts to address environmental concerns.

2.4 Other Needs Considerations

ESF 14 Coordinating Agency will work with ESF 6 to ensure short/long term housing needs are met. If solutions for long-term housing plans are not available due to housing stock shortage, financing, or other obstacles, ESF 14 will develop a strategy to resolve the issues and ensure appropriate long-term housing and financing are made available to disaster victims. As part of this process the needs of those with functional and access needs will be considered to ensure long-term housing solutions are available that accommodate their needs.

ESF 14 will coordinate with ESF 6 to ensure long-term placement is available for pets sheltered in animal shelter facilities.

Information collected during Damage Assessments could include the following:

- Number of persons affected in disaster area
- Number of persons evacuated
- Number of shelters open
- Number of persons in shelters
- Number of confirmed injured
- Number of confirmed fatalities
- Number of confirmed missing persons
- Economic impact of the disaster on the community
- Demographics of the community

Initial damage assessments may include structural safety evaluations to determine building integrity and ensure the safety of emergency responders. Initial damage assessments will be coordinated with ESF 12 to include utility safety checks for electric hazards and combustible gas.

Harvey County GIS will be utilized to provide mapping information to define the size and scope of the event and provide mapping information to the field to assist in conducting response operations.

Community Chaplain Response Team along with Prairie View Mental Health, will coordinate long-term recovery issues related to behavioral/mental health of disaster victims and others. The purpose of the crisis counseling program is to help relieve any grieving, stress, or mental health problems caused or aggravated by the disaster or its

aftermath. Trained mental health counselors are available through the Prairie View (Mental Health Hospital) and numerous volunteer organizations, American Red Cross, the Salvation Army, and other voluntary agencies have the ability to provide both faith-based and non-faith-based disaster counseling services.

Every effort will be made to provide crisis-counseling services to people affected by the disaster. Coordination of behavioral and mental health services will take place between ESF 6 - Mass Care, Housing and Human Services and ESF 8 -Public Health and Medical Services.

Animal welfare and coordination will begin at the local level utilizing local animal control and veterinary services with direct assistance from the Kansas SART (State Animal Response Team) based out of Wichita. Agricultural stakeholders will be notified via Harvey County Extension office and Kansas Department of Agriculture, which will work in conjunction with the EOC.



III. Actions and Responsibilities

3.1 Actions

Actions carried out by ESF 14 are grouped into phases of emergency management: Preparedness, Response, Recovery and Mitigation. Each phase requires specific skills and knowledge to accomplish the tasks and requires significant cooperation and collaboration between all ESF 14 agencies and the intended recipients of service.

Overall Actions Assigned to All Members <i>Preparedness (Pre-Event) Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Collect, process, and disseminate information to and from the EOC.
2	Participate in training, drills, and exercises.
3	Develop mutual aid and other support agreements with surrounding jurisdictions and the private sector.
4	Inform all personnel of their emergency responsibilities.

Overall Actions Assigned to All Members <i>Response (During Event) Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Manage the collection, processing, and dissemination of information between ESF-14 and EOC or incident command.
2	Participate in EOC briefings, incident action plans, situation reports and meetings to support ESF14.
3	Work with the private sector to ensure the disaster related needs of the business community are met.
4	Coordinate with EOC and incident command to provide lists of long term recovery personnel staff.
5	Identify and provide strategy to assist citizens with unmet needs.

Overall Actions Assigned to All Members <i>Recovery (Post Event) Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Continue to perform tasks necessary to expedite restoration and recovery operations.
2	Return borrowed resources and those obtained through agreement, lease, or rental when those resources are no longer required.
3	Evaluate response and recommend changes to ESF-14 Annex to correct shortfalls and improve future response activities.
4	Provide documentation for possible financial reimbursement process for recovery activities.
5	Participate in after action meetings and prepare after action reports as requested.
6	Support community recovery activities.

Overall Actions Assigned to All Members <i>Mitigation Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Participate in the hazard identification process and identify and correct vulnerabilities.
2	Participate in mitigation planning team meetings and work with local emergency management to promote community preparedness.



3	Develop and implement mitigation strategies.
4	Support programs that provide individual assistance, public assistance, and hazard mitigation.
5	Provide ESF-14 representative for update of mitigation plan.

3.2 Responsibilities

The following list identifies the responsibilities designated to each agency/organization for this ESF. The Coordinating and Primary Agency and their responsibilities are listed first. The Supporting Agencies follow in alphabetical order.

Coordinating: Harvey County Emergency Management	
<i>Preparedness (Pre-Event) Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Maintain a central personnel roster, contact, and resource lists to support ESF-14 tasks.
2	Identify who is responsible for initial notification of ESF-14 personnel.
3	Identify responsibilities for liaison roles with state and adjacent county transportation officials.
4	Develop standard operating guides and checklists to support ESF-14 activities.
5	Train personnel on EOC operation, the Incident Command System (ICS) and the National Incident Management System (NIMS).
6	Develop and maintain ESF-14 Annex.
7	Identify how long term community recovery efforts in support of emergency operations will be directed and controlled.
8	Identify the trained personnel or agency responsible for conducting an environmental assessment.
<i>Response (During Event) Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Designate personnel to coordinate ESF-14 activities in EOC.
2	Provide field support for emergency responders at the scene.
3	Use impact assessment to identify number of persons affected, homes damaged/destroyed, and infrastructure losses to predict the ongoing need for long term recovery efforts.
4	Identify long term recovery efforts for individuals with vulnerable needs.
5	Identify long term recovery efforts for animal welfare and agriculture stakeholders.
6	Coordinate with ESF6 and ESF 8 to acquire long term mental health services.
7	Identify long term impacts of environmental issues caused by the disaster.
8	Communicate with ESF-15 the status of long term recovery efforts for public information purpose.
<i>Recovery (Post Event) Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Coordinate with ESF 6 and housing authorities for sheltering and short/long term recovery efforts.
2	Work with the State and Federal government to administer disaster recovery programs.



Primary: Harvey County Administration	
<i>Preparedness (Pre-Event) Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Identify responsibilities for liaison roles with state and adjacent county transportation officials.
2	Identify how long term community recovery efforts in support of emergency operations will be directed and controlled.
<i>Response (During Event) Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Designate personnel to coordinate ESF-14 activities in EOC.
2	Identify long term recovery efforts for individuals with vulnerable needs.
3	Communicate with ESF-15 the status of long term recovery efforts for public information purpose.

Supporting: American Red Cross	
<i>Response (During Event) Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Identify long term recovery efforts for individuals with vulnerable needs.

Supporting: City of Burrton	
<i>Response (During Event) Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Provide field support for emergency responders at the scene.
2	Use impact assessment to identify number of persons affected, homes damaged/destroyed, and infrastructure losses to predict the ongoing need for long term recovery efforts.
<i>Recovery (Post Event) Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Coordinate with ESF 6 and housing authorities for sheltering and short/long term recovery efforts.

Supporting: City of Halstead	
<i>Response (During Event) Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Provide field support for emergency responders at the scene.
2	Use impact assessment to identify number of persons affected, homes damaged/destroyed, and infrastructure losses to predict the ongoing need for long term recovery efforts.
<i>Recovery (Post Event) Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Coordinate with ESF 6 and housing authorities for sheltering and short/long term recovery efforts.

Supporting: City of Hesston	
<i>Response (During Event) Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Provide field support for emergency responders at the scene.
2	Use impact assessment to identify number of persons affected, homes damaged/destroyed, and infrastructure losses to predict the ongoing need for long term recovery efforts.
<i>Recovery (Post Event) Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Coordinate with ESF 6 and housing authorities for sheltering and short/long term recovery efforts.



Supporting: City of Newton	
Response (During Event) Actions for ESF 14 - Long-Term Community Recovery	
1	Provide field support for emergency responders at the scene.
2	Use impact assessment to identify number of persons affected, homes damaged/destroyed, and infrastructure losses to predict the ongoing need for long term recovery efforts.
Recovery (Post Event) Actions for ESF 14 - Long-Term Community Recovery	
1	Coordinate with ESF 6 and housing authorities for sheltering and short/long term recovery efforts.

Supporting: City of North Newton	
Response (During Event) Actions for ESF 14 - Long-Term Community Recovery	
1	Provide field support for emergency responders at the scene.
2	Use impact assessment to identify number of persons affected, homes damaged/destroyed, and infrastructure losses to predict the ongoing need for long term recovery efforts.
Recovery (Post Event) Actions for ESF 14 - Long-Term Community Recovery	
1	Coordinate with ESF 6 and housing authorities for sheltering and short/long term recovery efforts.

Supporting: City of Sedgwick	
Response (During Event) Actions for ESF 14 - Long-Term Community Recovery	
1	Provide field support for emergency responders at the scene.
2	Use impact assessment to identify number of persons affected, homes damaged/destroyed, and infrastructure losses to predict the ongoing need for long term recovery efforts.
Recovery (Post Event) Actions for ESF 14 - Long-Term Community Recovery	
1	Coordinate with ESF 6 and housing authorities for sheltering and short/long term recovery efforts.

Supporting: City of Walton	
Response (During Event) Actions for ESF 14 - Long-Term Community Recovery	
1	Provide field support for emergency responders at the scene.
2	Use impact assessment to identify number of persons affected, homes damaged/destroyed, and infrastructure losses to predict the ongoing need for long term recovery efforts.
Recovery (Post Event) Actions for ESF 14 - Long-Term Community Recovery	
1	Coordinate with ESF 6 and housing authorities for sheltering and short/long term recovery efforts.

Supporting: Community Chaplain Response Team	
Response (During Event) Actions for ESF 14 - Long-Term Community Recovery	
1	Use impact assessment to identify number of persons affected, homes damaged/destroyed, and infrastructure losses to predict the ongoing need for long term recovery efforts.



Supporting: Harvey County Appraiser	
<i>Response (During Event) Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Designate personnel to coordinate ESF-14 activities in EOC.
2	Use impact assessment to identify number of persons affected, homes damaged/destroyed, and infrastructure losses to predict the ongoing need for long term recovery efforts.

Supporting: Harvey County Health Department	
<i>Response (During Event) Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Designate personnel to coordinate ESF-14 activities in EOC.
2	Identify long term recovery efforts for individuals with vulnerable needs.
3	Coordinate with ESF6 and ESF 8 to acquire long term mental health services.
<i>Recovery (Post Event) Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Coordinate with ESF 6 and housing authorities for sheltering and short/long term recovery efforts.

Supporting: Harvey County Planning and Zoning/Environmental	
<i>Preparedness (Pre-Event) Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Identify the trained personnel or agency responsible for conducting an environmental assessment.
<i>Response (During Event) Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Designate personnel to coordinate ESF-14 activities in EOC.
2	Identify long term impacts of environmental issues caused by the disaster.

Supporting: Harvey County Road & Bridge	
<i>Preparedness (Pre-Event) Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Identify responsibilities for liaison roles with state and adjacent county transportation officials.
<i>Response (During Event) Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Designate personnel to coordinate ESF-14 activities in EOC.

Supporting: Harvey County Sheriff Office/Detention Center	
<i>Response (During Event) Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Designate personnel to coordinate ESF-14 activities in EOC.

Supporting: Harvey County Treasurer/Driver's License	
<i>Response (During Event) Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Designate personnel to coordinate ESF-14 activities in EOC.

Supporting: Kansas Division of Emergency Management	
<i>Preparedness (Pre-Event) Actions for ESF 14 - Long-Term Community Recovery</i>	
1	Identify the trained personnel or agency responsible for conducting an environmental assessment.



Supporting: Prairie View Mental Health

Response (During Event) Actions for ESF 14 - Long-Term Community Recovery

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|---|---|
| 1 | Identify long term recovery efforts for individuals with vulnerable needs. |
| 2 | Coordinate with ESF6 and ESF 8 to acquire long term mental health services. |

Supporting: The Salvation Army

Response (During Event) Actions for ESF 14 - Long-Term Community Recovery

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|---|--|
| 1 | Identify long term recovery efforts for individuals with vulnerable needs. |
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Supporting: United Way of the Plains

Response (During Event) Actions for ESF 14 - Long-Term Community Recovery

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|---|--|
| 1 | Identify long term recovery efforts for individuals with vulnerable needs. |
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